Notice is hereby given to the Infill Incentive District Design Review Committee and the general public that the Infill Incentive District Design Review Committee will hold the following meeting which will be open to the public.



INFILL INCENTIVE DISTRICT DESIGN REVIEW COMMITTEE

Planning and Development Services ● P.O. Box 27210 ● Tucson, AZ 85726-7210

MEETING NOTICE

Wednesday, August 14, 2019, 1:30 PM

Transit Building, 2nd Floor Conference Room 149 North Stone Avenue, Tucson, Arizona 85701

For wheelchair accommodations, materials in accessible formats, and/or materials in a language other than English, please contact María Gayosso at (520) 837-6972, overlaydistricts@tucsonaz.gov or (520) 791-2639 for TDD, no later than Monday August 12, 2019.

Para solicitar acomodamiento de sillas de ruedas, materiales es formatos accesibles, y/o materiales en español, por favor comuníquese con María Gayosso al (520) 837-6972, overlaydistricts@tucsonaz.gov, a más tardar el Lunes 12 de Agosto de 2019.

MEETING AGENDA

- 1. Call to Order / Roll Call
- 2. Approval of Legal Action Report June 28, 2019
- 3. IID-19-04, 18W18, 18 & 28 West 18th Street (T19SA00221, DP18-0283, DS19-04)
 - a) Preliminary Staff Remarks
 - b) Project Presentation by Applicant
 - c) Design Professional Findings / Recommendations
- 4. IID-19-05, Lewis Hotel Lofts (T19SA00161, DP19-0152)
 - a) Preliminary Staff Remarks
 - b) Project Presentation by Applicant
- 5. Call to the Audience (Individuals may speak up to 3 minutes)
- 6. Future Agenda Items

7. Adjournment

Information Only

Committee Members: John Burr; Chris Gans; Robin Shambach; Bill Viner; Kathleen Erickson (Downtown Core Subdistrict only).

Design Professional: Richard Fe Tom

Action

Public Meeting

Study Session

MEETING AGENDA

1. Call to Order / Roll Call

John Burr, Member At-Large Chris Gans, Current Chair Robin Shambach, Member, Registered Architect Bill Viner, Member, Registered Contractor

- 2. Review and approval of the June 28, 2019 Legal Action Report Action Item
- 3. Case # IID-19-04 (T19SA00221), 18W18, (Related Activity #s DP18-0283, DS19-04) Public Meeting 18 & 28 West 18th Street, C-3 zoning, Greater Infill Subdistrict

The Applicant's Request:

The applicant is proposing to redevelop two pieces of property in the Barrio Libre Historic District, by demolishing existing non-contributing structures (formerly used for auto repair), building 16 single-family residences and 1 apartment building with 6 studios, and restore an existing contributing structure for retail and alcoholic beverage service use.

The applicant is requesting the IID-DRC to recommend for approval the following UDC modifications:

- a) UDC 5.12.9.B *Lot coverage*. Proposed individual lot coverage of 86% for residences #7 and #13. Required lot coverage is 80% per underlying C-3 zoning (UDC Table 6.3-4.A).
- b) UDC 5.12.9.C.1.b Street perimeter yard. Proposed setback of 0 feet from the east, west, and south property lines, and 31'7" from the north property line, along the proposed private street. Required perimeter setbacks from all streets, including the proposed private street, are as follows (UDC Table 6.3-4.A and Table 6.4.5.C-1):
 - Along 18th Street (ADT of 1,00 0 or greater): 21 feet, or the height of the exterior building wall, whichever is greater, from existing curb;
 - Along 7th Street (ADT of 140 but less than 1,000): 21 feet or the height of the exterior building wall, whichever is greater, from the outside edge of the nearest travel lane;
 - Along Russell Avenue and the new proposed private street (ADT of 140 or less): 5 feet or half
 the height of the exterior building wall, measured from the existing or future curb location,
 or 1 foot measured from the property line or from the nearest edge of existing or future
 sidewalk, whichever is greater.
- c) **UDC 5.12.9.C.2.a** *Motor vehicle parking.* **Total of 10 spaces is proposed.** Total required parking is 59 spaces, as follows (UDC Table 7.4.4-1):
 - For the 16 Single family residences: 36 spaces required (2.25 spaces per dwelling unit);
 - For the 6 studios: 9 spaces required (1.50 spaces per studio);
 - For the 595 square feet of retail use: 2 spaces required (1 space per 300 square feet GFA); and
 - For the 595 of alcoholic beverage service use: 12 spaces required (1 space per 50 square feet GFA).

The Greater Infill Subdistrict, UDC Section 5.12.9.C.2.a, allows for a reduction of 25% of the required parking spaces. For this project, the allowed reduction would be from 59 to 44 spaces. Since applicant is proposing a reduction of more than 25%, an Individual Parking Plan (IPP) was required. IPP was approved on August 6, 2019 to allow 10 on-site spaces.

- d) UDC Section 5.12.9.C.3 Solid waste collection. Applicant is proposing eight 95-gallon automatic plastic containers (APCs) for waste storage, two 95-gallon APCs for recycling storage, and four 300-gallon APCs for refuse storage. Required is a centralized on-site solid waste and recycle collection. Utilization of APCs for six or more dwelling units requires approval by the Department of Environmental and General Services. Given the space limitations and refuse maneuvering restrictions, Environmental and General Services would approve the use of APCs for this project, and has requested applicant for clarification related to access by residents and service trucks on the development package.
- e) UDC Section 5.12.9.C.5.b Landscaping and screening. The project proposes shade trees and other landscape planting in the right-of-way (ROW) along 18th Street and 7th Avenue, and shade trees in the courtyards of the single-family residences, close enough to the sidewalk to offer shade from the canopy once trees reach maturity. The Greater Infill Subdistrict allows for a complete or partial exception to UDC Section 7.6, Landscaping and Screening Standards, if shade is provided for pedestrians and costumers, such as along sidewalks, pedestrian circulation path, and outdoor patios, except as required by UDC Section 5.12.8.B, Development Transitions Standards.

The Design Professional's Findings/Recommendations:

The project has been reviewed by the City's Design Professional twice. In his first review, the Design Professional requested the following:

- a) Details of windows for existing and new structures.
- b) Specifications of the type of door to be used in contributing structure.
- c) Shade study.
- d) Reduction of the impact on privacy of the residences to the north of the project, with the use of additional canopy trees along the northern property line, and include a view diagram.
- e) Dimensional heights of north wall, tress and shrubs.
- f) Considering the potential of having alcoholic service in the contributing structure, provision of an entrance gate that will meet liquor license requirements.
- g) Darken the outline of historic structure on elevation drawings, to see its relationship to the three-story apartments behind it.
- h) Provision of the three-story units in the 18th St elevation.
- i) Specification of roof materials for the contributing structure.

The applicant proceeded with the revisions requested by the Design Professional, and are reflected on the revised application. The Design Professional issued his second and final review on August 8, 2019, and has recommended approval of the project.

The IID-DRC's Purview:

In accordance with UDC Sections 5.12.6.B.4.c and 5.12.6.I.1, the IID-DRC reviews development projects submitted using the IID zoning option, and forwards a recommendation to the Planning & Development Services Department (PDSD) Director. The IID-DRC reviews projects for compliance with IID standards and requirements specified in UDC Section 5.12, and may also comment on other aspects of the projects. Also, per UDC Section 5.12.6.I.2, the IID-DRC may continue the item being reviewed one time, unless the applicant asks for further continuances.

4. Case # IID-19-05 (T19SA00161), Lewis Hotel Lofts, (Related Activity # DP19-0152, DS19-04) – Study Session 140 & 188 E Broadway Bl, OCR-2 zoning, Downtown Core Subdistrict, Rio Nuevo Area Overlay Zone

This is a Study Session item to allow the IID-DRCto provide initial feedback and design considerations prior to the formal meeting.

The Applicant's Request:

The applicant is proposing 44 new and 13 renovated market rate studio apartments and additional 3,350 square feet of ground floor retail space. The new studio apartments are located at the southeast corner of East Broadway Boulevard and Arizona Avenue, immediately adjacent to the historic Julian Drew building. The renovated studio apartments are located on the second floor of the Julian Drew building. The new and existing buildings are physically connected at the second and third floor/roof levels to provide elevator access to the Julian Drew building and to allow for sharing of common area amenities that include a rooftop terrace on the Julian Drew building.

The applicant will be requesting the IID-DRC to recommend for approval the following UDC modifications: Setbacks, landscaping/screening, and solid waste collection

- 5. Call to the Audience (Individuals may speak up to 3 minutes)
- 6. Future Agenda Items Information Only
- 7. Adjournment

ATTACHMENT A: UDC SECTION 5.12.8 – GENERAL IID ZONING OPTION DESIGN REQUIREMENTS

■ 5.12.8. GENERAL IID ZONING OPTION DESIGN STANDARDS

An IID Plan under the IID zoning option design standards must demonstrate compliance with the following:

A. Streetscape Design

Streetscape design must comply with the <u>street</u> design <u>standards</u> in the Technical Manual and the Streetscape Design Policy.

1. Pedestrian-orientation

<u>Projects</u> shall be pedestrian-oriented and comply with all of the following <u>standards</u>:

- a. New construction shall have architectural elements/details at the first two floor levels;
- b. <u>Buildings</u> shall provide windows, window displays, or visible activity on the ground floor for at least 50 percent of frontage;
 - c. A single plane of façade shall be no longer than fifty feet without architectural detail;
- d. Front doors shall be visible or identifiable from the <u>street</u> and visually highlighted by graphics, lighting, or similar features;
- e. Uses, such as Commercial Services or Retail Trade uses that encourage <u>street</u> level pedestrian activity are preferred on the first floor of a <u>structure</u> of a multistory <u>building</u>;
- f. Construction and maintenance of sidewalks must be done in compliance with the <u>City's</u> Streetscape Design Policy. Existing sidewalk widths shall be maintained so as to provide effective, accessible, connectivity to <u>adjoining</u> properties. Sidewalks may be widened to accommodate a <u>project's</u> design characteristics. Where no sidewalks exist, sidewalks shall be provided. Outdoor seating and dining areas and landscaping may be located in the sidewalk area where safe and effective sidewalk width around the design feature can be provided;
 - g. To the extent practicable, bus pull-outs shall be provided where bus stops are currently located; and
 - h. If drive-through service is proposed, it shall not interfere with pedestrian access to the site from the right-of-way.

2. Shade

a. Except as provided below, shade shall be provided for at least 50% of all sidewalks and pedestrian access paths as measured at 2:00 p.m. on June 21 when the sun is 82 degrees above the horizon. Shade may be provided by trees, arcades, canopies, or shade <u>structures</u> provided their location and design characteristics are compatible with the historic and design context of the <u>street</u> and the architectural integrity of the <u>building</u>. The use of plantings and shade <u>structures</u> in the <u>City right-of-way</u> is permitted to meet this standard with the approval of the Transportation Department. The shade provided by a <u>building</u> may serve to meet this standard.

b. Exception

The PDSD Director may approve an IID Plan providing less than 50% shade where compliance is not feasible due to a <u>project site's</u>location and/or <u>building</u> orientation and the applicant has made a reasonable attempt to comply with this standard.

B. Development Transition Standards

The purpose of the <u>Development</u> Transition <u>Standards</u> is to mitigate excessive visual, noise, odor, vibration intrusion, and other similar public health and safety concerns that may be created by the proposed <u>project</u>.

1. Applicability

Developing sites that <u>abut</u> an affected single family or duplex dwelling shall comply with this section. For purposes of the IID, the following terms and examples describe elements of applicable transitional areas:

- a. "Affected residential property" refers to an existing detached single-family or duplex dwelling that is <u>adjacent</u> to a developing site;
- b. "High density residential" refers to residential <u>development</u> that is neither existing single-family detached nor attached dwellings;
- c. Examples of applicable transitional areas include a nonresidential developing site <u>adjacent</u> to existing single-family detached or attached dwellings within a subdivision, or a developing high density residential site <u>adjacent</u> to existing single-family detached or attached dwellings within a subdivision; and,
- d. For <u>projects</u> within the DCS, the <u>Development</u> Transition <u>Standards</u> apply only to those <u>projects adjacent</u> to affected residential properties outside the DCS boundaries.

2. Mitigation of Taller Structures

Compliance with the following <u>standards</u> is required where the developing site has taller buildings than <u>adjacent</u> affected residential properties:

a. Within the GIIS and DCS, the maximum building height is 25 feet within 30 feet of the property line <u>adjacent</u> to an affected residential property. Proposed buildings may be developed to the maximum height permitted by the underlying <u>zone</u> or as permitted by the IID Subdistrict, whichever is applicable, when the building is 30 feet or more from the property line <u>adjacent</u> to an affected residential property;

b. **Building Bulk Reduction**

If a <u>building</u> façade faces a property line <u>adjacent</u> to a single-family detached or duplex residential property, the PDSD Director may require bulk reduction. The <u>Design Professional</u> shall make a finding and recommendation, after consulting with the DRC and/or Historic Commission if applicable, that the proposed design provides an effective way of breaking up the mass so the <u>building</u> mass of the façade is less imposing.

- c. Windows at or above the second story of a <u>structure</u> shall be located or treated to reduce views into <u>adjacent</u> affected residential property's <u>buildings</u> and yard areas;
- d. Balconies shall be oriented away from affected residential property or use a screening device to reduce views in to the rear or side yards of the affected residential property.
 - e. The developing site's buildings shall be oriented so as to reduce views onto an affected residential property; and
- f. Buffers and/or screening consistent with the purpose of this section shall be provided between a developing site and affected residential properties and shall include features such as, but not limited to, landscaping, walls, and architecturally decorative features.

3. Mitigation of Service Areas

Potential nuisance or noisy areas shall be oriented away from affected residential property, such as by placing service areas for loading and garbage disposal between the developing site's <u>buildings</u>, behind opaque barriers, or by

using architectural or landscaping treatments that effectively reduce nuisance impacts from service areas. The service area shall be mitigated to reduce the noise and view of the service features, reduce the emission of offensive odors to owners or occupants of <u>adjacent</u> properties or create a nuisance or hazard beyond the property lines of the <u>project site</u>, and prevent vibrations that are discernible beyond the property lines of the <u>project site</u>.

4. Mitigation of Parking Facilities and Other Areas

Where the site has parking areas or an area with noise and outdoor lighting features, the areas shall be screened from affected residential property by a combination of a wall or opaque non-chain link fence with a vegetative hedge or a row of trees that shall be dense enough to screen views onto the <u>development</u> site. An alternative treatment may be used, such as using architectural or landscaping treatments that effectively reduce nuisance impacts from parking facilities and other areas. Where there is a finding that the vegetative screen will be opaque, the requirement of a masonry wall may be waived by the PDSD Director.

C. Alternative Compliance

- 1. The PDSD Director may approve an urban design best practice option for compliance with Section <u>5.12.8</u>.A, Streetscape Design, and Section <u>5.12.8</u>.B, Development Transition Standards.
- 2. For purposes of this section, urban design best practices may include urban design studies approved for the City of Tucson, adopted urban design <u>standards</u> for a downtown area in an Arizona city of comparable size or a city in the Southwest of comparable size, books written by urban design experts or endorsed by a professional organization, such as the American Institute of Architects, addressing downtown <u>development</u>, or any comparable report, study, or <u>standards</u> recommended by the <u>City's Design Professional</u> and approved by the PDSD Director.

D. Utilities

Plans shall include information on the layout and demonstrate availability of utilities such as water, wastewater, natural gas, electric, and telecommunication utilities.

E. Parking

- 1. Parking spaces may be located as follows:
 - a. On site; or
 - b. Off-site within $\frac{1}{4}$ of a mile of the <u>project site</u> under a shared parking agreement that is approved by the <u>City</u>.
- 2. Required vehicle and <u>bicycle</u> parking may be reduced pursuant to an IID Parking Plan in accordance with Section <u>7.4.5.</u>A, except as modified as follows:
- a. Section <u>7.4.5</u>.A.3 in Permitted Uses and Types of <u>Development</u> does not apply. An IID Parking Plan may be used to reduce required residential parking.
- b. Bike parking shall be provided when motor vehicle parking is provided. The PDSD Director may reduce the required number of <u>bike parking spaces</u> depending on the use, setting, and intensity of the proposal.
- c. The neighborhood meeting that is required for under Section $\underline{7.4.5}$. A.6.a may be held concurrently with the neighborhood meeting required by Section $\underline{5.12.6}$. B.
 - d. Section <u>7.4.5.B</u>, <u>Downtown Parking District</u>, does not apply.
 - 3. Where Parking is provided, the parking area must comply with the $\underline{\text{standards}}$ of Section $\underline{7.4.6}$.C and D.
 - 4. Parking must be in a parking structure with the ground floor of the parking structure screened from view.

a. Exception

Parking may be located on a surface parking lot if it is determined by the PDSD Director to be impracticable to be located elsewhere and other options are not available.

- b. Parking may be located on a surface parking lot if it is determined by the PDSD Director to be impracticable to be located elsewhere and other options are not available. If located onsite, parking areas must be located at the rear or side of the building.
 - c. Changes of use and expansion of existing structures may use the site's current parking configuration.
- d. <u>Parking structures</u> shall be designed so that parked vehicles are screened from view through incorporation of design elements including, but not limited to, landscaping, pedestrian arcades, occupied space, or display space.

5. Special IID Parking Agreement

Where a developer can demonstrate to the satisfaction of the PDSD that the parking options provided for in this Section are not feasible, and the <u>City</u> makes a specific finding that the <u>project</u> will have significant economic <u>development</u> value for the IID Sub-District in which it will be located, the following parking options are allowed as follows:

- a. A percentage of long-term residential parking may be located in a <u>City</u> public parking garage by an agreement with Park Tucson if the <u>project</u> is of significant economic benefit to the <u>City</u> to allow this option.
- b. The agreement must be reviewed by PDSD, the <u>Design Professional</u>, Park Tucson and approved by the <u>City Manager</u>.

F. Multi-zone Parcels

Where a <u>development parcel</u> contains more than one <u>zoning district</u>, uses and <u>building</u> massing may be distributed across the <u>zoning districts</u> on the <u>parcel</u>, provided that the <u>development</u> complies with the design <u>standards</u> in Section <u>5.12.8</u>.B to mitigate the impact of the new <u>development</u> on existing, less intensely developed <u>adjacent parcels</u>.

(Am. Ord. 11246, 2/18/2015; Am. Ord. 11640, 4/23/2019)

ATTACHMENT B: UDC SECTION 5.12.9 – GREATER INFILL SUBDISTRICT REQUIREMENTS

5.12.9. GREATER INFILL INCENTIVE SUBDISTRICT (GIIS)

A. GIIS Land Uses

In the GIIS, a proposed development project using the IID zoning option must meet both of following requirements:

- 1. It must be a use permitted by the underlying zoning on the property.
- 2. It is limited to the uses listed in Table 5.12-GIIS-1 below.

TABLE 5.12-GIIS-1	
LANDUSE	
LAND USE TYPE	
Commercial Services Group	
Administrative and Professional Office	Industrial Use Group
<u>Alcoholic Beverage</u> Service	Craft work
Entertainment	Retail Trade Group
Food Service	General Merchandise Sales
Personal Services	Food and Beverage Sales
Travelers' Accommodation, Lodging	Residential Group
Civic Use Group	Attached Family Dwelling
Civic Assembly	Multifamily Dwelling
Cultural Use	Group Dwellings, pursuant to Section <u>5.12.6</u> .K
Educational Use: Instructional School	Other Uses
Educational Use: Post-secondary	Mixed Uses are limited to a combination of Residential and any other uses
Institution	listed in this table.
Religious Use	

3. Additional Permitted Uses

With the exception of Automotive Service and Repair uses, which are prohibited, permitted uses include any use permitted in the underlying <u>zone</u> for the property, provided the PDSD Director finds the proposed use to be in accordance with Section <u>5.12.1</u>, (*Purpose*).

B. Modifications of Underlying <u>Development Standards</u>

Except as provided in Subsection C below, the requirements in the following sections of the UDC may be modified up to 25 percent of the dimension amount permitted by the underlying zoning: Article 6, Dimensional Standards and Measurements; Section 7.4, Motor Vehicle & Bicycle Parking; Section 7.5, Off- Street Loading; Section 7.6, Landscaping and Screening. Section 7.7, Native Plant Preservation may not be modified.

C. Exceptions

The following sections of the UDC may be modified in excess of 25 percent to the extent specified below upon findings by the PDSD Director that the modification is consistent with Section <u>5.12.1</u>, *Purpose*.

1. Article 6, Dimensional Standards and Measurements

a. **Building Height**

Building height may be increased up to 60 feet unless the current zoning allows a greater height or where the IID Plan's <u>Development</u> Transition <u>Standards</u> as provided in Section <u>5.12.8.</u>B require less.

b. Street Perimeter Yard

Perimeter yard requirements may be reduced or waived if the PDSD Director determines that the request is consistent with the Major Streets and Route Plan. The Director of the Transportation Department, may modify the Major Streets and Routes setback if there is adequate sight visibility, no traffic safety issue is created, the reduction complies with the <u>standards</u> of Section <u>5.12.8.B</u>, and the setback does not create a future roadway expansion problem. This provision may apply to Major Streets and Routes setbacks in the DCS and DLS.

c. No residential density calculation (RAN) standards apply.

2. Section 7.4, Motor Vehicle and Bicycle Parking

a. Parking

Parking as required by Section <u>7.4</u>, *Motor Vehicle and Bicycle Parking*, may be reduced up to 25 percent. Parking may be decreased by more than 25 percent per a written agreement with the Park Tucson, or in accordance with Section <u>5.12.6.</u>M, *IID Parking Plan*, if the analysis and findings show the proposed parking is adequate.

b. Accessible Parking and Bicycle Facilities

- (1) The number and location of accessible parking spaces required by the <u>City's</u> adopted Building Code shall not be reduced or eliminated and shall be based on the number of motor vehicle parking spaces required prior to any modification.
- (2) <u>Bicycle facilities</u> may not be reduced or eliminated and must be based on the number of <u>bicycle spaces</u> required by Section <u>7.4.8</u> for the use.

c. Location

Parking may be provided by any one of the following options or by a combination of the following options:

- (1) On-site;
- (2) Off-site within one-fourth of a mile of the <u>project site</u> through a shared parking agreement with the <u>City</u>;
- (3) With the approval of the Department of Transportation, proposals for non-residential uses may provide up to five <u>on-street</u> spaces on a collector or <u>arterial street</u> where parking is permitted.

3. Section 7.5, Off-Street Loading

Off-street loading zone standards may be reduced or waived if PDSD and the Department of Transportation determine that no traffic safety issue is created.

4. Solid Waste Collection

On-site refuse collection container <u>standards</u> governing access, type, and location may be modified if the Environmental Services Department determines that no public health or traffic safety issue is created.

5. Section 7.6, Landscaping and Screening

- a. Section 7.7, Native Plant Preservation may not be modified.
- b. Except as required by Section <u>5.12.8</u>.B, Development Transition Standards, a complete or partial exception to Section <u>7.6</u>, Landscaping and Screening Standards, may be granted if shade is provided for pedestrians and customers, such as along sidewalks, pedestrian circulation paths, and outdoor patios, in accordance with Section <u>5.12.6</u>.A.2. The landscaping requirement may also be waived by the PDSD Director based on a written finding that the waiver is necessary to preserve the prevailing setback.
- c. Any one or more of the following types of landscaping and <u>improvements</u> may be used to comply with this section:
 - (1) Existing landscaping;
 - (2) Shade trees in the <u>right-of-way</u>;
 - (3) Green walls or green roofs; and/or
 - (4) Shade structures, such as awnings.

6. Pedestrian Access

Alternative pedestrian access that creates connectivity between public entrances to the <u>project</u> and <u>abutting</u> sidewalks may be allowed as long as no safety hazard is created. All pedestrian access shall conform to the accessibility <u>standards</u> of the <u>City's</u> adopted Building Code.

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